JOURNAL OF
Policy Analysis and Management

Contents

Volume 27, 2008

Number 1, Winter 2008

Notes from the Editor

Maureen A. Pirog 1

Introduction to the Research Articles

Maureen A. Pirog 2

Debt, Democratization, and Development in Latin America: How Policy Can Affect Global Warming

René W. Aubourg, David H. Good, and Kerry Krutilla 7

Lowering Blood Alcohol Content Levels to Save Lives: The European Experience

Daniel Albalate 20

Reconciliation of Income and Consumption Data in Poverty Measurement

Richard Bavier 40

The Relationship Between Income and Material Hardship

James X. Sullivan, Lesley Turner, and Sheldon Danziger 63

Direct Certification in the National School Lunch Program Expands Access for Children

Philip Gleason 82

The Negative Impacts of Starting Middle School in Sixth Grade

Philip Cook, Robert MacCoun, Clara Muschkin, and Jacob Vigdor 104

An Effectiveness-Based Evaluation of Five State Pre-Kindergarten Programs

Vivian C. Wong, Thomas D. Cook, W. Steven Barnett, and Kwanghee Jung 122

Mental Health and Substance Abuse Insurance Parity for Federal Employees: How Did Health Plans Respond?

Colleen L. Barry and M. Susan Ridgely 155

CURRICULUM AND CASE NOTES *David Reingold, Editor*

The 2006 Park City APPAM Spring Conference

Michael O'Hare 171

Challenges to Public Policy and Public Management Education

John W. Ellwood 172

MPP Programs Emerging Around the World

Iris Geva-May, Greta Nasi, Alex Turrini, and Claudia Scott 187

Public Policy Education Goes Global: A Multi-Dimensional Challenge

Scott A. Fritzen 205

BOOK REVIEWS *Eugene B. McGregor, Jr., Editor*

The Foundation: A Great American Secret, by Joel L. Fleishman

Peter Frumkin 215

Full Disclosure: The Perils and Promise of Transparency, by Archon Fung, Mary Graham, and David Weil

Lisa Blomgren Bingham 218

Public Management: Old and New, by Laurence E. Lynn, Jr.

Theo Toonen 222

Number 2, Spring 2008

Notes from the Editor

Maureen A. Pirog 227

Introduction to the Research Articles

Maureen A. Pirog 229

Presidential Address: How to Improve Poverty Measurement in the United States

Rebecca M. Blank 233

Impacts of Abstinence Education on Teen Sexual Activity, Risk of Pregnancy, and Risk of Sexually Transmitted Diseases

Christopher Trenholm, Barbara Devaney, Kenneth Fortson, Melissa Clark, Lisa Quay Bridgespan, and Justin Wheeler 255

Reassessing the WIC Effect: Evidence from the Pregnancy Nutrition Surveillance System

Ted Joyce, Andrew Racine and Cristina Yunzal-Butler 277

Does Homeownership Counseling Affect the Prepayment and Default Behavior of Affordable Mortgage Borrowers?

Roberto Quercia and Jonathan Spader 304

Does the Public Sector Outperform the Nonprofit and For-Profit Sectors? Evidence from a National Panel Study on Nursing Home Quality and Access

Anna A. Amirkhanyan, Hyun Joon Kim, and Kristina T. Lambright 326

Welfare and Child Support: Complements, Not Substitutes

Maria Cancian, Daniel R. Meyer, and Emma Caspar 354

Vertical Equity Consequences of Very High Cigarette Tax Increases: If the Poor Are the Ones Smoking, How Could Cigarette Tax Increases Be Progressive?

Gregory J. Colman and Dahlia K. Remler 376

POINT/COUNTERPOINT *Richard P. Nathan, Editor*

The Role of Random Assignment in Social Policy Research Introduction

Richard P. Nathan 401

Opening Statement

Robinson G. Hollister, Jr. 402

Opening Statement

Richard P. Nathan 410

CURRICULUM AND CASE NOTES *David Reingold, Editor*

The 2006 Park City APPAM Spring Conference (II)

Michael O'Hare, Guest Editor 416

Demand for Masters of Public Policy in Public Service

Angela M. Evans 417

Discussion Session: Demand for Master of Public Policy in Public Service

Erik A. Devereux 434

Managing the Enterprise: Challenges Facing Public Policy and Management School Leadership

Sandra Archibald 438

Discussion Session: Managing the Enterprise

Michael Nacht 446

BOOK REVIEW *Eugene B. McGregor, Jr., Editor*

Moderating the Debate: Rationality and the Promise of American Education, by Michael J. Feuer

Anand Desai 449

Number 3, Summer 2008

Introduction to the Research Articles

Maureen A. Pirog 453

A Strategic Response to Class Size Reduction: Combination Classes and Student Achievement in California

David Sims 457

Marriage Patterns among Unwed Mothers: Before and After PRWORA

Deborah Roempke Graefe and Daniel T. Lichter 479

The Effects of an Employer Subsidy on Employment Outcomes: A Study of the Work Opportunity and Welfare-to-Work Tax Credits

Sarah Hamersma 498

Cognitive and Non-Cognitive Predictors of Success in Adult Education Programs: Evidence from Experimental Data with Low-Income Welfare Recipients

Lindsey Jeanne Leininger and Ariel Kalil 521

Causes of Urban Sprawl in the United States: Auto Reliance as Compared to Natural Evolution, Flight from Blight, and Local Revenue Reliance

Robert W. Wassmer 536

Do Job Corps Performance Measures Track Program Impacts?

Peter Z. Schochet and John A. Burghardt 556

POLICY RETROSPECTIVES *Douglas J. Besharov, Editor*

The Dynamics of Poverty in the United States: A Review of Data, Methods, and Findings

Stephanie Riegg Cellini, Signe-Mary McKernan, and Caroline Ratcliffe 577

POINT/COUNTERPOINT *Richard P. Nathan, Editor*

The Role of Random Assignment in Social Policy Research

Richard P. Nathan 606

Nathan Response to Robinson Hollister's Opening Statement

Richard P. Nathan 607

Hollister Response to Richard Nathan's Opening Statement

Robinson G. Hollister, Jr. 611

CURRICULUM AND CASE NOTES *David Reingold, Editor*

The 2006 Park City APPAM Spring Conference (III)

Michael O'Hare, Guest Editor 616

Discussion Report: Do We Try to Teach Our Students Too Much?

John Mendeloff 617

Public Management, Politics, and the Policy Process in the Public Affairs Curriculum

Jeffrey D. Straussman 624

Discussion Report: Process, Politics, and Management in the Curriculum

Beryl A. Radin 635

Quantitative Methods, Economics, and OR Models

Anand Desai 640

Discussion Report: Quantitative Methods, Statistics, and OR Models

Marvin B. Mandell 670

Conflict Resolution, Alternative Dispute Techniques, and Modes of Consensus Building

Alice M. Rivlin 676

Discussion Report: Conflict Resolution, Alternative Dispute Techniques, and Modes of Consensus Building

Judy Feder and Astrid E. Merget 683

BOOK REVIEWS *Eugene B. McGregor, Jr., Editor*

The Sandbox Investment: The Preschool Movement and Kids-First Politics by David L. Kirp

Jane Waldfogel 687

Measuring the Performance of the Hollow State by David G. Frederickson and H. George Frederickson and *Challenging the Performance Movement: Accountability, Complexity, and Democratic Values* by Beryl A. Radin

John D. Donahue 690

Paying the Tab: The Costs and Benefits of Alcohol Control by Philip J. Cook

Mark A. R. Kleiman 692

JPAM Doctoral Dissertation Listing 2007 696

APPAM Dissertation Awards 709

Errata

Correction for "How to Improve Poverty Measurement in the United States,"

Rebecca M. Blank, Vol. 27. No. 2, 233–254 (2008). 715

Correction for "Impacts of Abstinence Education on Teen Sexual Activity, Risk of Pregnancy, and Risk of Sexually Transmitted Diseases"

Christopher Trenholm et al, Vol. 27. No. 2, 255–276 (2008). 716

Number 4, Autumn 2008

Notes from the Editor

Maureen A. Pirog 717

Introduction to Research Articles

Maureen A. Pirog 719

Three Conditions under Which Experiments and Observational Studies Produce Comparable Causal Estimates: New Findings from Within-Study Comparisons

Thomas D. Cook, William R. Shadish, and Vivian C. Wong 724

Ranking State Fiscal Structures Using Theory and Evidence

Neil Bania and Joe A. Stone 751

In-State Tuition for the Undocumented: Education Effects on Mexican Young Adults

Neeraj Kaushal 771

The Narrowing Gap in New York City Teacher Qualifications and Its Implications for Student Achievement in High-Poverty Schools

Donald Boyd, Hamilton Lankford, Susanna Loeb, Jonah Rockoff, and James Wyckoff 793

Compensation Rules for Climate Policy in the Electricity Sector

Dallas Burtraw and Karen Palmer 819

Minimum Wages and the Economic Well-Being of Single Mothers

Joseph J. Sabia 848

Do Social Policy Reforms Have Different Impacts on Employment and Welfare Use as Economic Conditions Change?

Chris M. Herbst 867

POLICY RETROSPECTIVES *Douglas J. Besharov, Editor*

Does Housing Matter for Poor Families? A Critical Summary of Research and Issues Still to be Resolved

Sandra J. Newman 895

POINT/COUNTERPOINT *Richard P. Nathan, Editor*

Can Government-Sponsored Evaluations Be Independent?

Richard P. Nathan 926

Threats to Independence and Objectivity of Government-Supported Evaluation and Policy Research

Charles E. Metcalf 927

Can Government-Supported Evaluation and Policy Research Be Independent?

David A. Reingold 934

David A. Reingold's Response to Charles E. Metcalf

David A. Reingold 942

Charles E. Metcalf's Response to David A. Reingold

Charles E. Metcalf 943

PROFESSIONAL PRACTICE *Richard P. Nathan, Editor* 945

Does More (or Even Better) Information Lead to Better Budgeting? A New Perspective

Philip G. Joyce 945

Better Information Is Needed to Make Better Federal Budget Decisions

Kenneth Apfel 960

Federal Fiscal Problems are Structural and Immune to Repairs of Budgeting Processes

Donald W. Moran 962

Federal Budget Decisions are Bad Because it is Much Harder to Make Good Choices

Rudolph G. Penner 965

Federal Budgeting: When Do the Electoral and Analytic Imperatives Meet?

Paul Posner 967

The Federal Budget: The Erosion of Bipartisan Fiscal Discipline

Alice M. Rivlin 970

Policy Analysis Can Inform Federal Budget Choices, but Only if There Is Political Will

Philip G. Joyce 972

CURRICULUM AND CASE NOTES *David Reingold, Editor* 976

The 2006 Park City APPAM Spring Conference (IV)

Michael O'Hare, Guest Editor 976

Law, Ethics, and Craft Skills

Eric R. Jensen 977

Discussion Report: Law, Ethics, and Craft Skills

Roland J. Cole 983

Practitioners' Roles, Internships, and Practicum Courses in Public Policy and Management Education

Robert Garris, Janice Madden, and William M. Rodgers III 992

Discussion Report: Practitioners in the Degree Program

Kenneth Apfel 1004

Undergraduate and Doctoral Education in Public Policy: What? Why? Why Not? Whereto?

Joseph Cordes, Dylan Conger, Helen Ladd, and Michael Luger 1009

Discussion Report: The "Bookends": The Policy Ph.D. and the Bachelor's Degrees

Joseph Cordes and Dylan Conger 1027

Pedagogy for Policy Analysis and Management

Michael O'Hare 1030

Discussion Report: Pedagogy for Policy Analysis and Management

Michael Lipsky 1045

BOOK REVIEW *Eugene B. McGregor, Jr., Editor*

Managing Within Networks: Adding Value to Public Organizations by Robert Agranoff

Hal G. Rainey 1050

Contents for Volume 27

Author Index for Volume 27

27th Year Data and Referees

Referee Acknowledgments

JOURNAL OF
Policy Analysis and Management

Index of Authors for Volume 27, 2008

Albalate, Daniel. Lowering Blood Alcohol Content Levels to Save Lives: The European Experience, No. 1, 20–39.

Amirkhanyan, Anna A., Kim, Hyun Joon, and Lambright, Kristina T. Does the Public Sector Outperform the Nonprofit and For Profit Sectors? Evidence from a National Panel Study on Nursing Home Quality and Access, No. 2, 326–353.

Apfel, Kenneth. Better Information Is Needed to Make Better Federal Budget Decisions, No. 4, 960–961.

Apfel, Kenneth. Discussion Report: Practitioners in the Degree Program, No. 4, 1004–1008.

Archibald, Sandra. Managing the Enterprise: Challenges Facing Public Policy and Management School Leadership, No. 2, 438–445.

Aubourg, René W., Good, David H., and Krutilla, Kerry. Debt, Democratization and Development in Latin America: How Policy Can Affect Global Warming, No. 1, 7–19.

Bania, Neil, and Stone, Joe A. Ranking State Fiscal Structures Using Theory and Evidence, No. 4, 751–770.

Barry, Colleen L., and Ridgely, M. Susan. Mental Health and Substance Abuse Insurance Parity for Federal Employees: How Did Health Plans Respond?, No. 1, 155–170.

Bavier, Richard. Reconciliation of Income and Consumption Data in Poverty Measurement, No. 1, 40–62.

Bingham, Lisa Blomgren. Book Review, No. 1, 218–221.

Blank, Rebecca M. Presidential Address: How to Improve Poverty Measurement in the United States, No. 2, 233–254.

Boyd, Donald, Lankford, Hamilton, Loeb, Susanna, Rockoff, Jonah, and Wyckoff, James. The Narrowing Gap in New York City Teacher Qualifications and Its Implications for Student Achievement in High-Poverty Schools, No. 4, 793–818.

Burtraw, Dallas, and Palmer Karen. Compensation Rules for Climate Policy in the Electricity Sector, No. 4, 819–847.

Cancian, Maria, Meyer, Daniel R., and Caspar, Emma. Welfare and Child Support: Complements, Not Substitutes, No. 2, 354–375.

Cellini, Stephanie Riegg, McKernan, Signe-Mary, and Ratcliffe, Caroline. The Dynamics of Poverty in the United States: A Review of Data, Methods, and Findings, No. 3, 577–605.

Cole, Roland J. Discussion Report: Law, Ethics, and Craft Skills, No. 4, 983–992.
Colman, Gregory J., and Remler, Dahlia K. Vertical Equity Consequences of Very High Cigarette Tax Increases: If the Poor Are the Ones Smoking, How Could Cigarette Tax Increases Be Progressive?, No. 2, 376–400.
Cook, Philip, MacCoun, Robert, Muschkin, Clara, and Vigdor, Jacob. The Negative Impacts of Starting Middle School in Sixth Grade, No. 1, 104–121.
Cook, Thomas D., Shadish, William R., and Wong, Vivian C. Three Conditions under Which Experiments and Observational Studies Produce Comparable Causal Estimates: New Findings from Within-Study Comparisons, No. 4, 724–750.
Cordes, Joseph, Conger, Dylan, Ladd, Helen, and Luger, Michael. Undergraduate and Doctoral Education in Public Policy: What? Why? Why Not? Whereto?, No. 4, 1009–1026.
Cordes, Joseph, and Conger, Dylan. Discussion Report: The "Bookends": The Policy Ph.D. and the Bachelor's Degrees, No. 4, 1027–1030.

Desai, Anand. Book Review, No. 2, 449–452.
Desai, Anand. Quantitative Methods, Economics, and OR Models, No. 3, 640–669.
Devereux, Erik A. Discussion Session: Demand for Master of Public Policy in Public Service, No. 2, 434–437.
Donahue, John D. Book Review, No. 3, 690–692.

Ellwood, John W. Challenges to Public Policy and Public Management Education, No. 1, 172–187.

Evans, Angela M. Demand for Masters of Public Policy in Public Service, No. 2, 417–433.

Feder, Judy, and Merget, Astrid E. Discussion Report: Conflict Resolution, Alternative Dispute Techniques, and Modes of Consensus Building, No. 3, 683–686.
Fritzen, Scott A. Public Policy Education Goes Global: A Multi-Dimensional Challenge, No. 1, 205–214.
Frumkin, Peter. Book Review, No. 1, 215–218.

Garris, Robert, Madden, Janice, and Rodgers, William M. III. Practitioners' Roles Internships, and Practicum Courses in Public Policy and Management Education, No. 4, 992–1003.
Geva-May, Iris, Nasi, Greta, Turrini, Alex, and Scott, Claudia. MPP Programs Emerging Around the World, No. 1, 187–204.
Gleason, Philip. Direct Certification in the National School Lunch Program Expands Access for Children, No. 1, 82–103.
Graefe, Deborah Roempke, and Lichter, Daniel T. Marriage Patterns among Unwed Mothers: Before and After PRWORA, No. 3, 479–497.

Hamersma, Sarah. The Effects of an Employer Subsidy on Employment Outcomes: A Study of the Work Opportunity and Welfare-to-Work Tax Credits, No. 3, 498–520.
Herbst, Chris M. Do Social Policy Reforms Have Different Impacts on Employment and Welfare Use as Economic Conditions Change?, No. 4, 867–894.
Hollister, Robinson G. The Role of Random Assignment in Social Policy Research: Opening Statement, No. 2, 402–409.

Hollister, Robinson G. Hollister Response to Richard Nathan's Opening Statement, No. 3, 611–615.

Jensen, Eric, R. Law, Ethics, and Craft Skills, No. 4, 977–982.
Joyce, Philip G. Does More (or Even Better) Information Lead to Better Budgeting? A New Perspective, No. 4, 945–959.
Joyce, Philip G. Policy Analysis Can Inform Federal Budget Choices, but Only if There Is Political Will, No. 4, 972–975.
Joyce, Ted, Racine, Andrew, and Yunzal-Butler, Cristina. Reassessing the WIC Effect: Evidence from the Pregnancy Nutrition Surveillance System, No. 2, 277–303.

Kaushal, Neeraj. In-State Tuition for the Undocumented: Education Effects on Mexican Young Adults, No. 4, 771–792.
Kleiman, Mark A. R. Book Review, No. 3, 692–695.

Leininger, Lindsey Jeanne, and Kalil, Ariel. Cognitive and Non-Cognitive Predictors of Success in Adult Education Programs: Evidence from Experimental Data with Low-Income Welfare Recipients, No. 3, 521–535.
Lipsky, Michael. Discussion Report: Pedagogy for Policy Analysis and Management, No. 4, 1045–1049.

Mandell, Marvin B. Discussion Report: Quantitative Methods, Statistics, and OR Models, No. 3, 670–675.
Metcalf, Charles E. Threats to Independence and Objectivity of Government-Supported Evaluation and Policy Research, No. 4, 927–934.
Metcalf, Charles E. Charles E. Metcalf's Response to David A. Reingold, No. 4, 943–944.
Mendeloff, John. Discussion Report: Do We Try to Teach Our Students Too Much?, No. 3, 617–624.
Moran, Donald W. Federal Fiscal Problems Are Structural and Immune to Repairs of Budgeting Processes, No. 4, 962–965.

Nacht, Michael. Discussion Session: Managing the Enterprise, No. 2, 446–448.
Nathan, Richard P. The Role of Random Assignment in Social Policy Research: Introduction, No. 2, 401–402.
Nathan, Richard P. The Role of Random Assignment in Social Policy Research: Opening Statement, No. 2, 410–415.
Nathan, Richard P. The Role of Random Assignment in Social Policy Research: Introduction, No. 3, 606.
Nathan, Richard P. Nathan Response to Robinson Hollister's Opening Statement, No. 3, 607–610.
Nathan, Richard P. Can Government-Sponsored Evaluations Be Independent?, No. 4, 926.
Newman, Sandra. Does Housing Matter for Poor Families?: A Critical Summary of Research and Issues Still to be Resolved, No. 4, 895–925.

O'Hare, Michael. The 2006 Park City APPAM Spring Conference, No. 1, 171.
O'Hare, Michael. The 2006 Park City APPAM Spring Conference (II), No. 2, 416.
O'Hare, Michael. The 2006 Park City APPAM spring conference (III), No. 3, 616.
O'Hare, Michael. The 2006 Park City APPAM Spring Conference (IV), No. 4, 976.
O'Hare, Michael. Pedagogy for Policy Analysis and Management, No. 4, 1030–1044.

Penner, Rudolph G. Federal Budget Decisions Are Bad Because it is Much Harder to Make Good Choices, No. 4, 965–967.
Pirog, Maureen A. Notes from the Editor, No. 1, 1.
Pirog, Maureen A. Notes from the Editor, No. 2, 227–228.
Pirog, Maureen A. Notes from the Editor, No. 4, 717–718.
Pirog, Maureen A. Introduction to the Research Articles, No. 1, 2–6.
Pirog, Maureen A. Introduction to the Research Articles, No. 2, 229–230.
Pirog, Maureen A. Introduction to the Research Articles, No. 3, 453–456.
Pirog, Maureen A. Introduction to the Research Articles, No. 4, 719–723.
Posner, Paul. Federal Budgeting: When Do the Electoral and Analytic Imperatives Meet?, No. 4, 967–970.

Quercia, Roberto, and Spader, Jonathan. Does Homeownership Counseling Affect the Prepayment and Default Behavior of Affordable Mortgage Borrowers?, No. 2, 304–325.

Radin, Beryl A. Discussion Report: Process, Politics, and Management in the Curriculum, No. 3, 635–640.
Rainey, Hal G. Book Review, No. 4, 1050–1053.
Reingold, David A. Can Government-Supported Evaluation and Policy Research Be Independent?, No. 4, 934–941.
Reingold, David A. David A. Reingold's Response to Charles E. Metcalf, No. 4, 942–943.
Rivlin, Alice M. Conflict Resolution, Alternative Dispute Techniques, and Modes of Consensus Building, No. 3, 676–682.
Rivlin, Alice M. The Federal Budget: The Erosion of Bipartisan Fiscal Discipline, No. 4, 970–972.

Sabia, Joseph, J Minimum Wages and the Economic Well-Being of Single Mothers, No. 4, 848–866.
Schochet, Peter Z., and Burghardt, John A. Do Job Corps Performance Measures Track Program Impacts?, No. 3, 556–576.
Sims, David. A Strategic Response to Class Size Reduction: Combination Classes and Student Achievement in California, No. 3, 457–478.
Straussman, Jeffrey D. Public Management, Politics, and the Policy Process in the Public Affairs Curriculum, No. 3, 624–635.
Sullivan, James X., Turner, Lesley, and Danziger, Sheldon. The Relationship Between Income and Material Hardship, No. 1, 63–81.

Toonen, Theo. Book Review, No. 1, 222–225.
Trenholm, Christopher, Devaney, Barbara, Fortson, Kenneth, Clark, Melissa, Bridgespan, Lisa Quay, and Wheeler, Justin. Impacts of Abstinence Education on Teen Sexual Activity, Risk of Pregnancy, and Risk of Sexually Transmitted Diseases, No. 2, 255–276.

Waldfogel, Jane. Book Review, No. 3, 687–690.
Wassmer, Robert W. Causes of Urban Sprawl in the United States: Auto Reliance as Compared to Natural Evolution, Flight from Blight, and Local Revenue Reliance, No. 3, 536–555.
Wong, Vivian C., Cook, Thomas D., Barnett, W. Steven, and Jung, Kwanghee. An Effectiveness-Based Evaluation of Five State Pre-Kindergarten Programs, No. 1, 122–154.